

103^D CONGRESS
1ST SESSION

H. R. 1020

To amend the Job Training Partnership Act to establish a Job and Life Skills Improvement program to provide comprehensive services to youth and young adults living in high poverty areas in cities and rural areas of the United States.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 18, 1993

Ms. WATERS introduced the following bill; which was referred to the
Committee on Education and Labor

A BILL

To amend the Job Training Partnership Act to establish a Job and Life Skills Improvement program to provide comprehensive services to youth and young adults living in high poverty areas in cities and rural areas of the United States.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Job and Life Skills
5 Improvement Act of 1993”.

1 **SEC. 2. ESTABLISHMENT OF JOB AND LIFE SKILLS IM-**
2 **PROVEMENT PROGRAM.**

3 (a) IN GENERAL.—Title IV of the Job Training Part-
4 nership Act (29 U.S.C. 1671 et seq.) is amended by add-
5 ing at the end the following new part:

6 **“PART K—JOB AND LIFE SKILLS IMPROVEMENT**
7 **PROGRAM**

8 **“SEC. 499F. PROGRAM AUTHORIZED.**

9 “(a) IN GENERAL.—The Secretary is authorized to
10 establish a national program of Job and Life Skills Im-
11 provement grants to pay the Federal share attributable
12 to this part of providing comprehensive services to youth
13 and young adults living in high poverty areas in the cities
14 and rural areas of the United States.

15 “(b) ELIGIBILITY.—The Secretary may only award
16 grants under this part to—

17 “(1) a private industry council or nonprofit pri-
18 vate organization which is providing services in a
19 target area of a participating community;

20 “(2) in the case of a grant involving a target
21 area located in an Indian reservation or Alaska Na-
22 tive village, the grantee designated under subsection
23 (c) or (d) of section 401, or a consortium of such
24 grantees and the State; or

25 “(3) in the case of a grant involving a target
26 area located in a migrant or seasonal farmworker

1 community, the grantee designated under section
2 402(c), or a consortium of such grantees and the
3 State.

4 “(c) RENEWABILITY OF GRANTS.—

5 “(1) IN GENERAL.—Grants awarded under this
6 part shall be for a 1-year period. Such a grant shall
7 be renewable for each of the 2 succeeding fiscal
8 years if the Secretary determines the grant recipient
9 complied with conditions of the grant during the
10 previous fiscal year.

11 “(2) EXTENSION.—The Secretary may extend
12 the renewal period set forth in paragraph (1) for an
13 additional 2 fiscal years on reapplication.

14 **“SEC. 499G. APPLICATION.**

15 “(a) ELIGIBILITY.—Participating communities that
16 have the highest concentrations of poverty, as determined
17 by the Secretary based on the latest Bureau of the Census
18 estimates, shall be eligible to apply for a Job and Life
19 Skills Improvement grant.

20 “(b) CONTENTS.—

21 “(1) IN GENERAL.—Each participating commu-
22 nity desiring a grant under this part shall, through
23 the individuals or entities set forth in subsection (c),
24 submit an application to the Secretary which meets
25 the requirements of paragraph (2).

1 “(2) REQUIREMENTS.—An application meets
2 the requirements of this paragraph if the application
3 is submitted at such time, in such manner, and ac-
4 companied by such information as the Secretary may
5 reasonably require, including—

6 “(A) a comprehensive plan for the Job and
7 Life Skills Improvement initiative designed to
8 achieve identifiable goals for youth and young
9 adults in the target area;

10 “(B) measurable program goals and out-
11 comes, which may include increasing the pro-
12 portion of—

13 “(i) youth and young adults complet-
14 ing high school or its equivalent;

15 “(ii) youth and young adults entering
16 into postsecondary institutions, apprentice-
17 ships, or other advanced training pro-
18 grams;

19 “(iii) youth and young adults placed
20 in jobs; or

21 “(iv) youth and young adults partici-
22 pating in education, training, and employ-
23 ment services;

1 “(C) supporting goals for the target area
2 such as increasing security and safety, or re-
3 ducing the number of drug-related arrests;

4 “(D) assurances that the applicant will
5 comply with the terms of the agreement de-
6 scribed in section 499H;

7 “(E) a description of how the participating
8 community will make use of the resources, ex-
9 pertise, and commitment of institutions of high-
10 er education, educational agencies, and voca-
11 tional and technical schools and institutes;

12 “(F) an assurance that all youth and
13 young adults in the target areas will have ac-
14 cess to a coordinated and comprehensive range
15 of education and training opportunities that
16 serve the broadest range of the interests and
17 needs of youth and young adults and simulta-
18 neously mobilizes the diverse range of education
19 and training providers in the participating com-
20 munity;

21 “(G) assurances that the youth and young
22 adults in the target area will have access to
23 supportive services necessary for successful par-
24 ticipation, including such services as child care,
25 transportation, and assistance in resolving per-

1 sonal or family crises, such as crises related to
2 substance abuse, homelessness, migration, and
3 family violence;

4 “(H) a description of a system of common
5 intake procedures or sites, individualized assess-
6 ment, and case management to be used by the
7 program;

8 “(I) a description of how the participating
9 community will make use of the resources, ex-
10 pertise, and commitment of such programs and
11 service providers as—

12 “(i) community-based organizations
13 providing vocational skills, literacy skills,
14 remedial education, and general equiva-
15 lency preparation, including community-
16 based organizations serving youth and
17 young adults with limited-English pro-
18 ficiency;

19 “(ii) youth corps programs, including
20 youth conservation and human service
21 corps;

22 “(iii) Job Corps centers;

23 “(iv) apprenticeship programs; and

24 “(v) other projects and programs
25 funded under this Act;

1 “(J) an estimate of the expected number of
2 youth and young adults in the target area to be
3 served;

4 “(K) a description of the resources avail-
5 able in the participating community from pri-
6 vate, local government, State, and Federal
7 sources that will be used to achieve the goals of
8 the program; and

9 “(L) an estimate of funds required to en-
10 sure access to appropriate education, training,
11 and support services for all youth and young
12 adults in the target area who seek such oppor-
13 tunities.

14 “(c) SUBMISSION OF APPLICATION.—The application
15 for funds described in subsection (b) may only be submit-
16 ted to the Secretary on behalf of a participating commu-
17 nity by—

18 “(1) the private industry council;

19 “(2) the nonprofit private organization; or

20 “(3) a grantee or consortium described in para-
21 graph (2) or (3) of section 499F(b) in applications
22 for Native American or migrant or seasonal farm-
23 worker communities, respectively.

1 **“SEC. 499H. GRANT AGREEMENT.**

2 “(a) IN GENERAL.—Each grant recipient receiving a
3 grant under this part on behalf of a participating commu-
4 nity shall enter into an agreement with the Secretary.

5 “(b) CONTENTS.—Each such agreement shall—

6 “(1) designate a target area that—

7 “(A) will be the focus of the demonstration
8 project; and

9 “(B) shall have a population of—

10 “(i) not more than 25,000; or

11 “(ii) in an appropriate case, not more
12 than 50,000,

13 except that in the event that the population of
14 an area from which a high school draws a sub-
15 stantial portion of its enrollment exceeds either
16 limit, the target area may encompass such
17 boundary;

18 “(2) contain assurances that funds provided
19 under this part will be used to support education,
20 training, and supportive activities selected from a set
21 of youth and young adult program models des-
22 ignated by the Secretary or from alternative models
23 described in the application and approved by the
24 Secretary;

25 “(3) provide that funds received under this part
26 will be used—

1 “(A) for services to youth and young
2 adults ages 14 through 30 at the time of enroll-
3 ment; and

4 “(B) to provide stipends to youth and
5 young adults ages 17 to 30 at the time of en-
6 rollment for participant support in paid work
7 experience and classroom programs (if such
8 programs are combined with other education
9 and training activities), except that employment
10 provided to any such youth or young adult may
11 not exceed 20 hours per week and the amount
12 of such stipend shall reflect the cost of living in
13 the participating community;

14 “(4) contain assurances that the local edu-
15 cational agency and any other educational agency
16 that operates secondary schools in the target area
17 shall provide such activities and resources as are
18 necessary to achieve the educational goals specified
19 in the application;

20 “(5) contain assurances that the participating
21 community will provide such activities and local re-
22 sources as are necessary to achieve the goals speci-
23 fied in the application;

24 “(6) contain assurances that the participating
25 community will undertake outreach and recruitment

1 efforts in the target area to encourage, to the maxi-
2 mum extent possible, participation by the disadvan-
3 tagged youth and young adults who are currently
4 unserved, or underserved, by education and training
5 programs, including targeted measures specifically
6 designed to enlist the participation of youth and
7 young adults, particularly males, under the jurisdic-
8 tion of the child welfare, juvenile justice, and crimi-
9 nal justice systems;

10 “(7) provide that the participating community
11 will carry out special efforts to establish coordination
12 with Federal, State, or local programs that serve the
13 target population;

14 “(8) provide assurances that funds provided
15 under this part for a fiscal year will be used only to
16 pay the Federal share attributable to this part of the
17 cost of programs and services not otherwise available
18 in the target area and will supplement, and not sup-
19 plant, funding from other local, State, and Federal
20 sources available to youth and young adults in the
21 target area during the previous year; and

22 “(9) permit funds provided under this part to
23 be used to support paid work experience programs
24 if such programs are combined with other education
25 and training activities.

1 **SEC. 499I. PAYMENTS AND FEDERAL SHARE.**

2 “(a) PAYMENTS REQUIRED.—In any fiscal year, the
3 amount of a grant awarded under this part shall be based
4 on the size of the target area and the extent of the poverty
5 in such area, and shall be of sufficient size and scope to
6 carry out an effective program under this part.

7 “(b) FEDERAL SHARE.—The Federal share attrib-
8 utable to this part of the cost of providing comprehensive
9 services as provided in section 499F(a) shall be not less
10 than 70 percent for each fiscal year a grant recipient re-
11 ceives assistance under this Act.

12 “(c) OTHER FEDERAL SOURCES.—In providing for
13 the remaining share of such cost, each grant recipient may
14 provide not more than 20 percent of such cost from Fed-
15 eral sources other than funds received pursuant to this
16 part.

17 “(d) NON-FEDERAL SHARE.—A grant recipient shall
18 provide non-Federal funds in an amount not less than 10
19 percent of such cost, an in-kind contribution equivalent
20 to such percent (as determined by the Secretary), or a
21 combination thereof.

22 **“SEC. 499J. REPORTING.**

23 “The Secretary is authorized to establish such report-
24 ing procedures as are necessary to carry out the purposes
25 of this part.

1 **“SEC. 499K. FEDERAL RESPONSIBILITIES.**

2 “(a) IN GENERAL.—The Secretary shall provide as-
3 sistance to participating communities in implementing the
4 projects assisted under this part.

5 “(b) INDEPENDENT EVALUATION.—

6 “(1) IN GENERAL.—The Secretary shall provide
7 for a thorough, independent evaluation of the Job
8 and Life Skills Improvement program to assess the
9 outcomes of youth and young adults participating in
10 programs assisted under this part.

11 “(2) EVALUATION MEASURES.—In conducting
12 the evaluation described in paragraph (1) the Sec-
13 retary shall include an assessment of—

14 “(A) the impact on youth and young adults
15 residing in target areas, including the rates of
16 school completion, enrollment in advanced edu-
17 cation or training, and employment of the youth
18 and young adults;

19 “(B) the extent to which participating
20 communities fulfilled the goal of guaranteed ac-
21 cess to appropriate education, training, and
22 supportive services to all eligible youth and
23 young adults residing in target areas who seek
24 to participate;

25 “(C) the effectiveness of guaranteed access
26 to comprehensive services combined with out-

1 reach and recruitment efforts in enlisting the
2 participation of previously unserved or under-
3 served youth and young adults residing in tar-
4 get areas;

5 “(D) the effectiveness of efforts to inte-
6 grate service delivery in target areas, including
7 systems of common intake, assessment, and
8 case management; and

9 “(E) the feasibility of extending guaran-
10 teed access to comprehensive education, train-
11 ing, and support services for youth and young
12 adults in all areas of the United States, includ-
13 ing possible approaches to incremental exten-
14 sion of such access over time.

15 “(c) REPORT.—The Secretary shall prepare a report
16 detailing the results of the independent evaluation de-
17 scribed in subsection (b) and shall submit such report to
18 the Congress not later than December 31, 1996, along
19 with an analysis of expenditures made, results achieved,
20 and problems in the operations and coordination of pro-
21 grams assisted under this part.

22 “(d) RESERVATION OF FUNDS.—The Secretary may
23 reserve not more than 5 percent of the amount appro-
24 priated under this part in each fiscal year to carry out
25 the provisions of this section.

1 **“SEC. 499L. DEFINITIONS.**

2 “For the purposes of this part—

3 “(1) HIGH POVERTY AREA.—The term ‘high
4 poverty area’ means an urban census tract, a
5 nonmetropolitan county, a Native American Indian
6 reservation, or an Alaska Native village, with a pov-
7 erty rate of 30 percent or more, as determined by
8 the Bureau of the Census, or a migrant or seasonal
9 farmworker community.

10 “(2) PARTICIPATING COMMUNITY.—The term
11 ‘participating community’—

12 “(A) in the case of a community conduct-
13 ing a project in an urban area, means a city in
14 a metropolitan statistical area;

15 “(B) in the case of a community conduct-
16 ing a project in a rural area, means a
17 nonmetropolitan county or contiguous
18 nonmetropolitan counties;

19 “(C) in the case of a community conduct-
20 ing a project in an Indian reservation or Alaska
21 Native village, the grantee designated under
22 subsection (c) or (d) of section 401, or a con-
23 sortium of such grantees and the State; or

24 “(D) in the case of a community conduct-
25 ing a project in a migrant or seasonal farm-
26 worker community, the grantee designated

1 under section 402(c), or a consortium of such
2 grantees and the State.

3 “(3) TARGET AREA.—The term ‘target area’
4 means a high poverty area or set of contiguous high
5 poverty areas that will be the focus of the program
6 in each participating community.”.

7 (b) CONFORMING AMENDMENT.—The table of con-
8 tents relating to the Act is amended by inserting after the
9 item relating to section 499C the following new items:

“PART K—JOB AND LIFE SKILLS IMPROVEMENT PROGRAM

“Sec. 499F. Program authorized.

“Sec. 499G. Application.

“Sec. 499H. Grant agreement.

“Sec. 499I. Payments and federal share.

“Sec. 499J. Reporting.

“Sec. 499K. Federal responsibilities.

“Sec. 4989L. Definitions.”.

10 **SEC. 3. AUTHORIZATION OF APPROPRIATIONS.**

11 Section 3(c) of the Job Training Partnership Act (29
12 U.S.C. 1502(c)) is amended by adding at the end the fol-
13 lowing new paragraph:

14 “(6) There are authorized to be appropriated to carry
15 out part K of title IV \$5,000,000,000 for fiscal year 1994
16 and such sums as may be necessary for each of the fiscal
17 years 1995 through 1998.”.

18 **SEC. 4. EFFECTIVE DATE.**

19 This Act and the amendments made by this Act shall
20 take effect on July 1, 1993, or the date of the enactment
21 of this Act, whichever occurs later.

